SELECT AGENTS AND TOXINS

Introduction

Some biological agents and toxins are capable of causing substantial harm to human, animal, or plant health and are high-risk agents for illegitimate use. Hence, the United States Department of Health and Human Services (HHS) and the United States Department of Agriculture (USDA) have established regulatory requirements for the possession, receipt, or transfer of such agents.

Regulatory Information

USDA regulations are administered by the Animal and Plant Health Inspection Service (APHIS). HHS regulations are administered by the Centers for Disease Control (CDC). These regulations can be found in 42 CFR 73 (human/overlap select agents and toxins), 9 CFR 121 (animal/overlap select agents and toxins), and 7 CFR 331 (plant select agents). The term “overlap select agents and toxins” refers to those regulated select agents that are pathogenic to both humans and animals. Biological agents subject to these regulations are listed at the end of this document, along with key definitions from the regulations.

In accordance with regulatory requirements, all facilities that possess, receive, or transfer regulated agents or toxins must be registered, except diagnostic laboratories. However, certain conditions must be met to take advantage of the diagnostic laboratory exclusion (see EHS SOP, Select Agents and Toxins – Clinical and/or Diagnostic Laboratory Activities). Registration is specific to location and type of work. Hence, Principal Investigators (PIs) who wish to possess, receive, or transfer select agents or toxins must gain approval from their department head/chair and notify EHS at least six (6) months prior to such action to allow adequate time to complete the registration process.

Projects involving use of regulated select agents or toxins are subject to prior UNL Institutional Biosafety Committee (IBC) review and approval, regardless of whether such projects involve recombinant or synthetic nucleic acids. Major provisions of the regulations for such projects are described below. Consult the actual regulations or contact EHS for a full description of regulatory requirements.
The United States Departments of Health and Human Services or Agriculture must approve personnel who work with and/or have access to regulated select agents or toxins. No person should possess or have access to regulated select agents or toxins without first having obtained approval. This process is referred to as Security Risk Assessments. Approvals are valid for a maximum of three years.

The registration process with CDC/APHIS must be completed prior to possessing or commencing work with regulated select agents or toxins. Registration is valid for a maximum of three years.

Registration Requirements

Entities (i.e., UNL) that possess, receive, or transfer regulated agents or toxins must designate a Responsible Official (RO). At UNL, the RO is in the EHS Department. The RO is responsible for all official correspondence with federal agencies, including coordination of the registration and security risk assessment processes, oversight and inspection of laboratories, reporting and recordkeeping, and training. PIs also have similar responsibilities with respect to their individual laboratories.

Work with regulated select agents is subject to the following requirements:

- Development and implementation of a written Biosafety plan that is consistent with Biosafety in Microbiological and Biomedical Laboratories (BMBL), NIH Guidelines for Research Involving Recombinant or Synthetic Nucleic Acid Molecules, 29 CFR 1910.1450 (OSHA’s Lab Standard), 29 CFR 1910.1200 (OSHA’s Hazard Communication Standard).
- Development and implementation of a security plan. Some elements of the plan will be covered by institutional procedures and policies. Work/project specific elements will include IT (information technology) security, barriers (i.e., locks, video surveillance, maintenance and custodial activities, passwords, etc.), etc.
- Separation of regulated select agent use and storage locations from public areas of the building.
- Development and implementation of an incident response plan. This plan includes preplanned responses for incidents that may occur within a facility or to the facility. Examples include spills, natural disasters, fire, etc.
- Initial and annual refresher training for all workers pertinent to the containment level of the work being conducted, the select agent regulations and developed plans.
- Maintenance of an accurate inventory.

All regulated select agent transfers (off-site and intra-facility) must be managed through the RO with appropriate documentation/records.
• In some cases, destruction of regulated select agents must be managed through the RO with appropriate documentation/records.

• Immediate notification of theft, loss, or release of regulated select agents must be made to the RO, who in turn is responsible for notifying appropriate federal agencies.

See a Select Agents and Toxins List – Appendix A.

**Key Definitions**

**Select Agent and/or Toxin**
All of the agents or toxins listed in the regulations, unless specifically exempted. See Appendix A of this document.

**Tier 1 Select Agent or Toxin**
A subset of select agents and toxins that pose severe threat and therefore are subject to additional regulatory requirements beyond that of other select agents.

**Clarifications**

**Genetic Elements**
The following genetic elements, recombinant and/or synthetic nucleic acids, and recombinant and/or synthetic organisms are regulated as select agents (See sections 3(c) and 4(c) of 42 CFR Part 73, 9 CFR Part 121, and 7 CFR Part 331):

• Nucleic acids that can produce infectious forms of any of the select agent viruses.
• Recombinant and/or synthetic nucleic acids that encode for the functional form(s) of select toxins if the nucleic acids:
  o Can be expressed *in vivo* or *in vitro*, or
  o Are in a vector or recombinant host genome and can be expressed *in vivo* or *in vitro*.

• Select agents and toxins that have been genetically modified.

Additional information is available in the [Guidance on the Regulation of Select Agent and Toxin Nucleic Acids](https://www.selectagents.gov/NucleicAcidsRegulation.html).

**Select Agent and Toxins Exclusions**
Based upon consultations with subject matter experts and a review of relevant published studies and information provided by the entities requesting the exclusions, the Federal Select Agent Program has determined that certain attenuated select agent strains or less toxic select toxins are not subject to the requirements of the select agent regulations. These exclusions are
SELECT AGENTS AND TOXINS

published on the Federal Select Agent Program web site (www.selectagents.gov) and are limited to stated purpose/activities.

An excluded select agent strain or modified toxin will be subject to the regulations if there is a reintroduction of factor(s) associated with virulence, toxic activity, or other manipulations that modify the attenuation such that virulence or toxic activity is restored or enhanced. In addition, excluded select agent strains or modified toxins are not exempt from the requirements of other applicable regulations or guidelines (e.g., NIH guidelines, USDA/APHIS permits, etc.).

Genetic modifications to excluded attenuated strains may require submission, review, and approval of a separate exclusion request. Consult with the RO to determine applicability of any published exclusion to an attenuated, and/or genetically modified strain. In general, the following types of activities require registration or application for specific exclusion:

- Genetic manipulations of excluded, attenuated strains that enhance or restore virulence are subject to registration. Generally, genetic manipulations that delete or inactivate genes of excluded, attenuated strains would not reasonably be expected to increase virulence and are therefore not subject to registration. However, registration must be sought if the PI later determines that the modification has enhanced virulence.

- Introduction of antibiotic resistance markers may require registration or application for a specific exclusion. However, introduction of sequences encoding reporter genes (e.g., GFP or beta-galactosidase) are not subject to registration or separate exclusion. A determination is generally based on whether the antibiotic resistance could compromise the use of the drug to control disease agents used in humans, veterinary medicine, or agriculture.

All provisions of the regulations remain in full force until the Federal Select Agent Program provides positive, written consideration of an exemption request.

Any select agent or toxin that is in its naturally occurring environment is excluded provided the select agent or toxin has not been intentionally introduced, cultivated, collected, or otherwise extracted from its natural source.

**Toxins**

Toxins under the control of a principal investigator, treating physician or veterinarian are exempt if the aggregate amount does not exceed, at any time, the amounts indicated in the table below:

<table>
<thead>
<tr>
<th>Toxin</th>
<th>Amount</th>
</tr>
</thead>
<tbody>
<tr>
<td>Abrin</td>
<td>1000 mg</td>
</tr>
</tbody>
</table>

(Created 5/05; Revised 12/14, 12/15, 10/16, 2/18, 9/18)
Possession of the above toxins in amounts less than that indicated in the table does not exempt the possessor from the requirement of UNL IBC review and approval of work with the toxin.

**Prohibitions**

The following experiments require express prior approval from the Secretary of HHS/USDA:

- Experiments utilizing recombinant DNA that involve the deliberate transfer of a drug resistance trait to select agents that are not known to acquire the trait naturally, if such acquisition could compromise the use of the drug to control disease agents in humans, veterinary medicine, or agriculture.

- Experiments involving the deliberate formation of recombinant DNA containing genes for the biosynthesis of toxins lethal for vertebrates at an LD$_{50}$ of less than 100 ng/kg body weight.

Generally, HHS and USDA require Agency review and approval of any protocol or project involving the transfer of an antibiotic resistance trait to a listed agent, regardless of whether the antibiotic is used to treat infections in humans or animals.

**Select Agents and Toxins List – Appendix A**

Refer to the Select Agent program website for a complete and current list of exclusions.

*Denotes a Tier 1 Agent*
HHS SELECT AGENTS AND TOXINS

1. Abrin
2. *Bacillus cereus* biovar *anthracis*
3. Botulinum neurotoxins*
4. Botulinum neurotoxin producing species of *Clostridium*
5. Conotoxins (Short, paralytic alpha conotoxins containing the following amino acid sequence X₁CCX₂PACGX₃X₄X₅X₆CX₇)
6. *Coxiella burnetii*
7. Crimean-Congo haemorrhagic fever virus
8. Diacetoxyscirpenol
9. Eastern Equine Encephalitis virus
10. Ebola virus*
11. Francisella tularensis*
12. Lassa fever virus
13. Lujo virus
14. Marburg virus*
15. Monkeypox virus
16. Reconstructed replication competent forms of the 1918 pandemic influenza virus containing any portion of the coding regions of all eight gene segments (Reconstructed 1918 Influenza virus)
17. Ricin
18. Rickettsia prowazekii
19. SARS-associated coronavirus (SARS-CoV)
20. SARS-CoV/SARS-CoV-2 chimeric viruses resulting from any deliberate manipulation of SARS-CoV-2 to incorporate nucleic acids coding for SARES-CoV virulence factors
21. Saxitoxin

South American Haemorrhagic Fever viruses:

27. Staphylococcal enterotoxins A,B,C,D,E subtypes
28. T-2 toxin
29. Tetrodotoxin
   Tick-borne encephalitis complex (flavi) viruses:
       30. Far Eastern subtype, 31. Siberian subtype
32. Kyasanur Forest disease virus
33. Omsk hemorrhagic fever virus
34. Variola major virus (Smallpox virus)*
35. Variola minor virus (Alastrim)*
36. Yersinia pestis*

OVERLAP SELECT AGENTS AND TOXINS

37. *Bacillus anthracis*
38. *Bacillus anthracis* Pasteur strain
39. *Brucella abortus*
40. *Brucella melitensis*
41. *Brucella suis*
42. *Burkholderia mallei*
43. *Burkholderia pseudomallei*
44. Hendra virus
45. Nipah virus
46. Rift Valley fever virus
47. Venezuelan equine encephalitis virus

**USDA SELECT AGENTS AND TOXINS**

48. African horse sickness virus
49. African swine fever virus
50. Avian influenza virus
51. Classical swine fever virus
52. **Foot-and-mouth disease virus***
53. Goat pox virus
54. Lumpy skin disease virus
55. *Mycoplasma capricolum*
56. *Mycoplasma mycoides*
57. Newcastle disease virus
58. Peste des petits ruminants virus
59. **Rinderpest virus***
60. Sheep pox virus
61. Swine vesicular disease virus

**USDA PLANT PROTECTION AND QUARANTINE (PPQ) SELECT AGENTS AND TOXINS**

62. *Coniothyrium glycines* (formerly *Phoma glycinicola* and *Pyrenochaeta glycines*)
63. *Peronosclerospora philippinensis* (*Peronosclerospora sacchari*)
64. *Ralstonia solanacearum*
65. *Rathayibacter toxicus*
66. *Sclerophthora rayssiae*
67. *Synchytrium endobioticum*
68. *Xanthomonas oryzae*